

## General Assembly

## **Amendment**

February Session, 2002

LCO No. 5163

\*HB0528605163SR0\*

Offered by:

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SEN. SMITH, 14th Dist.

To: Subst. House Bill No. **5286** 

File No. 629

Cal. No. 450

## "AN ACT CONCERNING PUBLIC HEALTH EMERGENCY RESPONSE AUTHORITY."

Strike lines 86 to 205, inclusive, in their entirety, and insert the following in lieu thereof:

"(b) Each person entering quarantine or isolation pursuant to this section, or that person's custodial parent, legal guardian, or conservator shall be provided with a clear written explanation of the order by the commissioner which contains: (1) (A) The name of the person or persons to be confined, or (B) the name of the geographic area where such communicable disease is present and such persons living in such area are to be confined, (2) the basis for the commissioner's belief that the person has a communicable disease or is at a substantial risk of having a communicable disease or passing such communicable disease to other persons, that the person poses a substantial threat to the public health and that confinement is necessary to protect or preserve the public health, (3) the disease or diseases that resulted in the person's quarantine or isolation, including

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symptoms to be expected, available treatments, and all known health risks to persons in the quarantine or isolation area, (4) the period of time during which the order shall remain effective, (5) the place of confinement as designated by the commissioner, (6) all rules and regulations related to the quarantine or isolation, (7) the conditions of their quarantine or isolation, (8) how the daily personal needs will be met, including contact with friends or relatives who are not physically with the person in quarantine or isolation, (9) the rights and responsibilities specified in this section, including, but not limited to, those either explicit or implicit in subdivision (8) of this subsection, and (10) such other terms and conditions as may be necessary to protect and preserve the public health. Such order shall also inform the person confined that such person has the right to consult an attorney, the right to a hearing pursuant to this section and that if such a hearing is requested, such person has the right to be represented by counsel, and that counsel shall be provided at the state's expense if such person is unable to pay for such counsel. A copy of the order shall be given to such person or by publication if the order is to quarantine individuals in a geographic area. The order shall be effective for not more than the incubation period of the disease for which the person is to be quarantined plus five days, pursuant to subsection (m) of this section, provided further orders of confinement pursuant to this section may be issued as to any respondent for successive periods of not more than the incubation period of the disease for which the person is to be quarantined plus five days, pursuant to subsection (m) of this section, if issued before the last business day of the preceding period of confinement.

(c) The isolation or quarantine shall be by the least restrictive means essential to prevent the spread of a communicable or possibly communicable disease to others and may include, but not be limited to, confinement to private homes with the agreement of the owner or contracted tenant of that home, other private premises or public premises. The person's first choice to remain in such person's private residence shall be granted by the commissioner unless there is clear

50 and convincing evidence that doing so would be detrimental to the 51 public health with regard to the declared emergency.

- 52 (d) Isolated persons shall be confined separately from quarantined 53 persons, except as required in subsection (k) of this section.
  - (e) The health status of isolated and quarantined persons shall be monitored regularly to determine if they require isolation or quarantine.
  - (f) If a quarantined individual subsequently becomes infected or is reasonably believed to have become infected with a communicable or possibly communicable disease, he or she shall be promptly removed to isolation. When transferring a person from quarantine to isolation, the desires of the family shall be met in accordance with subsections (c), (d), and (k) of this section.
  - (g) Isolated and quarantined persons shall be immediately released when they pose no substantial risk of transmitting a communicable or possibly communicable disease to others. The Commissioner of Public Health shall adopt regulations, in accordance with chapter 54 of the general statutes, consistent with the provisions of this section to govern the release of persons who are in quarantine or isolation when the public health emergency is terminated.
  - (h) The needs of persons isolated and quarantined shall be addressed in a systematic and competent fashion, including, but not limited to, providing adequate food, clothing, shelter, means of communicating with those in and outside of isolation or quarantine, medication, and competent medical care. Said needs shall include ensuring that there is no interruption in medication or critical care support or services for an existing medical condition, and providing timely excess to qualified healthcare providers or facilities for treatment of an illness or injury that might arise during isolation or quarantine.
  - (i) The premises used for isolation and quarantine shall be

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maintained in a safe and hygienic manner and be designed to minimize the likelihood of further transmission of infection or other harms to persons isolated and quarantined.

- (j) To the extent possible, cultural and religious beliefs shall be considered in addressing the needs of persons in, and establishing and maintaining, isolation and quarantine premises. This shall include the ability of nonisolated or nonquarantined persons to provide humanitarian support to persons who are in isolation or quarantine. The Commissioner of Public Health shall adopt regulations, in accordance with chapter 54 of the general statutes, establishing procedures for ensuring the timely provision of humanitarian support, including, but not limited to, delivery of food, medicine, clothing, bedding and other necessities, and removal of soiled clothing and waste in support of each person in isolation or quarantine.
- (k) Priority shall be given to keeping persons together in either quarantine or isolation who regularly live together or where one person regularly provides essential support for another.
  - (1) Family members shall be allowed to stay together when they have been living together in the same residence or when one family member regularly requires the assistance of another.
  - (2) Custodial parents, legal guardians, or conservators of minor children, wards, or conservatees who may be quarantined or isolated shall be allowed to remain with their minor children, wards, or conservatees in quarantine or isolation. Such custodial parents, legal guardians, or conservators shall be provided all essential information concerning the conditions of quarantine or isolation and any health risk to themselves, and they shall be given the opportunity to have any questions answered.
  - (3) Custodial parents, legal guardians, or conservators who choose to remain with their minor children, wards, or conservatees in quarantine or isolation shall sign a waiver documenting their prior informed decision and their willingness to assume full responsibility

- for any risks or consequences resulting from their decision.
- (l) Failure to receive a vaccination for reasons of medical, religion, or conscience in and of itself shall not be grounds for isolation or quarantine.
- (m) No person shall be quarantined under the provisions of this section unless that person is known to have been exposed to a disease specified in the Governor's executive order declaring the state of public health emergency. No person shall be quarantined for a period longer than the incubation period of the disease for which the person has been quarantined plus five days or if released by order of a court of competent jurisdiction.
  - (n) Any person who desires treatment by prayer or spiritual means without the use of any drugs or material remedies may be so treated during such person's confinement in such place.
  - (o) A person confined under this section shall have the right to a hearing before the superior court and, if such person or such person's representative requests a hearing in writing, such hearing shall be held within seventy-two hours of receipt of such request, excluding Saturdays, Sundays and legal holidays. A request for a hearing shall not stay the order of confinement issued by the commissioner under this section. If the order of confinement applies to persons living in a named geographic area, the court may authorize one or more attorneys to represent all the persons living in the named geographic area where there is a commonality of interests of such persons. The hearing shall be held to determine if (1) the person ordered confined is infected with a communicable disease or at substantial risk of having a communicable disease or passing a communicable disease to other persons, (2) the person poses a substantial threat to the public health, and (3) confinement of the person is necessary and the least restrictive alternative to protect and preserve the public health.
  - (p) At such hearing, the commissioner shall have the burden of showing by clear and convincing evidence that the respondent is

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145 infected with any communicable disease or at substantial risk of 146

- having a communicable disease or passing such communicable disease
- 147 to other persons and poses a substantial threat to the public health and
- 148 that confinement of the respondent is necessary and the least
- 149 restrictive alternative to protect and preserve the public health.
- 150 (q) If the court, on such hearing, finds by clear and convincing 151 evidence that the respondent is infected with a communicable disease 152 or at substantial risk of having a communicable disease and poses a 153 substantial threat to the public health and that confinement of the 154 respondent is necessary and the least restrictive alternative to protect 155 and preserve the public health, it shall order (1) the continued 156 confinement of the respondent under such terms and conditions 157 pursuant to subsection (j) of this section, or (2) the release of the 158 respondent under such terms and conditions as it deems appropriate 159 to protect the public health.
- 160 (r) If the court, on such hearing, fails to find that the conditions 161 required for an order for confinement have been proven, it shall order 162 the immediate release of the respondent.
- 163 (s) The commissioner may apply to the trial court for an order 164 enforcing the provisions of any order issued by the commissioner and 165 such other equitable relief as the court deems appropriate."
- 166 Strike section 7 in its entirety and substitute the following in lieu thereof: 167
- 168 "Sec. 7. Section 19a-221 of the general statutes is repealed and the 169 following is substituted in lieu thereof (*Effective from passage*):
- 170 [(a) For the purposes of this section, (1) "communicable disease" 171 means a disease or condition, the infectious agent of which may pass 172 or be carried, directly or indirectly, from the body of one person or 173 animal to the body of another person or animal; and (2) "respondent" 174 means a person ordered confined under this section.

(b) Any town, city or borough director of health may order any person into confinement whom he has reasonable grounds to believe to be infected with any communicable disease and any person who intentionally or unintentionally harbors in or on the body amounts of radioactive material sufficient to constitute a radiation hazard to others and who is unable or unwilling to conduct himself in such manner as to not expose other persons to danger of infection or irradiation whenever such director determines such person poses a substantial threat to the public health and such action is necessary to protect or preserve the public health.

(c) The order by the director shall be in writing setting forth: (1) The name of the person to be confined, (2) the basis for the director's belief that the person has a communicable disease or harbors radioactive material, that the person poses a substantial threat to the public health and that confinement is necessary to protect or preserve the public health, (3) the period of time during which the order shall remain effective, (4) the place of confinement as designated by the director, and (5) such other terms and conditions as may be necessary to protect and preserve the public health. Such order shall also inform the person confined that he has the right to consult an attorney, the right to a hearing under this section, and that if such a hearing is requested, he has the right to be represented by counsel, and that counsel will be provided at the state's expense if he is unable to pay for such counsel. A copy of the order shall be given to such person. Within twenty-four hours of the issuance of the order, the director of health shall notify the Commissioner of Public Health that such an order has been issued. The order shall be effective for not more than fifteen days, provided further orders of confinement pursuant to this section may be issued as to any respondent for successive periods of not more than fifteen days if issued before the last business day of the preceding period of confinement.

(d) A person ordered confined under this section shall be confined in a place designated by the director of health until such time as such director determines such person no longer poses a substantial threat to

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the public health or is released by order of a court of competent jurisdiction. Any person who desires treatment by prayer or spiritual means without the use of any drugs or material remedies, but through the use of the principles, tenets or teachings of any church incorporated under chapter 598, may be so treated during his confinement in such place.

- (e) A person confined under this section shall have the right to a court hearing and, if such person or his representative requests a hearing in writing, such hearing shall be held within seventy-two hours of receipt of such request, excluding Saturdays, Sundays and legal holidays. A request for a hearing shall not stay the order of confinement issued by the director of health under this section. The hearing shall be held to determine if (1) the person ordered confined is infected with a communicable disease or harbors radioactive material, (2) the person poses a substantial threat to the public health, and (3) confinement of the person is necessary and the least restrictive alternative to protect and preserve the public health. The Commissioner of Public Health shall have the right to be made a party to the proceedings.
- (f) Jurisdiction shall be vested in the court of probate for the district in which such person resides or is confined. The Probate Court Administrator shall appoint a three-judge court from among the several judges of probate to conduct the hearing. Such three-judge court shall consist of at least one judge who is an attorney-at-law admitted to practice in this state. The judge of the court of probate having jurisdiction under the provisions of this section shall be a member, provided such judge may disqualify himself in which case all three members of such court shall be appointed by the Probate Court Administrator. Such three-judge court when convened shall be subject to all of the provisions of law as if it were a single-judge court. The involuntary confinement of a person under this section shall not be ordered by the court without the vote of at least two of the three judges convened hereunder. The judges of such court shall designate a chief judge from among their members. All records for any case before

the three-judge court shall be maintained in the court of probate having jurisdiction over the matter as if the three-judge court had not been appointed.

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- (g) Notice of the hearing shall be given the respondent and shall inform him that he or his representative has a right to be present at the hearing; that he has a right to counsel; that he, if indigent or otherwise unable to pay for or obtain counsel, has a right to have counsel appointed to represent him; and that he has a right to cross-examine witnesses testifying at the hearing. If the court finds such respondent is indigent or otherwise unable to pay for or obtain counsel, the court shall appoint counsel for him, unless such respondent refuses counsel and the court finds that the respondent understands the nature of his refusal. The court shall provide such respondent a reasonable opportunity to select his own counsel to be appointed by the court. If the respondent does not select counsel or if counsel selected by the respondent refuses to represent him or is not available for such representation, the court shall appoint counsel for the respondent from a panel of attorneys admitted to practice in this state provided by the Probate Court Administrator in accordance with regulations promulgated by the Probate Court Administrator in accordance with section 45a-77. The reasonable compensation of appointed counsel for a person who is indigent or otherwise unable to pay for counsel shall be established by, and paid from funds appropriated to, the Judicial Department.
- (h) Prior to such hearing, such respondent or his counsel shall be afforded access to all records including, without limitation, hospital records if such respondent is hospitalized. If such respondent is hospitalized at the time of the hearing, the hospital shall make available at such hearing for use by the patient or his counsel all records in its possession relating to the condition of the respondent. Nothing herein shall prevent timely objection to the admissibility of evidence in accordance with the rules of civil procedure.
- 275 (i) At such hearing, the director of health who ordered the

confinement of the respondent shall have the burden of showing by clear and convincing evidence that the respondent is infected with a communicable disease or harbors radioactive material and poses a substantial threat to the public health and that confinement of the respondent is necessary and the least restrictive alternative to protect and preserve the public health.

- (j) If the court, on such hearing, finds by clear and convincing evidence that the respondent is infected with a communicable disease or harbors radioactive material and poses a substantial threat to the public health and that confinement of the respondent is necessary and the least restrictive alternative to protect and preserve the public health, it shall order (1) the continued confinement of the respondent under such terms and conditions as it deems appropriate until such time as it is determined that his release would not constitute a substantial threat to the public health, or (2) the release of the respondent under such terms and conditions as it deems appropriate to protect the public health.
- (k) If the court, on such hearing, fails to find that the conditions required for an order for confinement have been proven, it shall order the immediate release of the respondent.
- (l) A respondent may, at any time, move the court to terminate or modify an order made under subsection (j) of this section, in which case a hearing shall be held in accordance with this section. The court shall annually, upon its own motion, hold a hearing to determine if the conditions which required the confinement or restriction of the respondent still exist. If the court, at a hearing held upon motion of the respondent or its own motion, fails to find that the conditions which required confinement or restriction still exist, it shall order the immediate release of the respondent. If the court finds that such conditions still exist but that a different remedy is appropriate under this section, the court shall modify its order accordingly.
- 307 (m) Any person aggrieved by an order of the Court of Probate

308 under this section may appeal to the Superior Court.]

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(a) Each person entering quarantine or isolation pursuant to this section, or that person's custodial parent, legal guardian, or conservator shall be provided with a clear written explanation of the order by the commissioner which contains: (1) (A) The name of the person or persons to be confined, or (B) the name of the geographic area where such communicable disease is present and such persons living in such area are to be confined, (2) the basis for the commissioner's belief that the person has a communicable disease or is at a substantial risk of having a communicable disease or passing such communicable disease to other persons, that the person poses a substantial threat to the public health and that confinement is necessary to protect or preserve the public health, (3) the disease or diseases that resulted in the person's quarantine or isolation, including symptoms to be expected, available treatments, and all known health risks to persons in the quarantine or isolation area, (4) the period of time during which the order shall remain effective, (5) the place of confinement as designated by the commissioner, (6) all rules and regulations related to the quarantine or isolation, (7) the conditions of their quarantine or isolation, (8) how the daily personal needs will be met, including contact with friends or relatives who are not physically with the person in quarantine or isolation, (9) the rights and responsibilities specified in this section, including, but not limited to, those either explicit or implicit in subdivision (8) of this subsection, and (10) such other terms and conditions as may be necessary to protect and preserve the public health. Such order shall also inform the person confined that such person has the right to consult an attorney, the right to a hearing pursuant to this section and that if such a hearing is requested, such person has the right to be represented by counsel, and that counsel shall be provided at the state's expense if such person is unable to pay for such counsel. A copy of the order shall be given to such person or by publication if the order is to quarantine individuals in a geographic area. The order shall be effective for not more than the incubation period of the disease for which the person is to be

quarantined plus five days, pursuant to subsection (l) of this section, 342 343 provided further orders of confinement pursuant to this section may be issued as to any respondent for successive periods of not more than 344 345 the incubation period of the disease for which the person is to be 346 quarantined plus five days, pursuant to subsection (l) of this section, if 347 issued before the last business day of the preceding period of 348 confinement.

- (b) The isolation or guarantine shall be by the least restrictive means essential to prevent the spread of a communicable or possibly communicable disease to others and may include, but not be limited to, confinement to private homes with the agreement of the owner or contracted tenant of that home, other private premises or public premises. The person's first choice to remain in such person's private residence shall be granted by the commissioner unless there is clear and convincing evidence that doing so would be detrimental to the public health with regard to the declared emergency.
- 358 (c) Isolated persons shall be confined separately from guarantined 359 persons, except as required in subsection (j) of this section.
- 360 (d) The health status of isolated and quarantined persons shall be monitored regularly to determine if they require isolation or 361 362 quarantine.
  - (e) If a quarantined individual subsequently becomes infected or is reasonably believed to have become infected with a communicable or possibly communicable disease, he or she shall be promptly removed to isolation. When transferring a person from quarantine to isolation, the desires of the family shall be met in accordance with subsections (b), (c), and (j) of this section.
- 368
- 369 (f) Isolated and guarantined persons shall be immediately released when they pose no substantial risk of transmitting a communicable or 370 371 possibly communicable disease to others. The Commissioner of Public Health shall adopt regulations, in accordance with chapter 54 of the 372 373 general statutes, consistent with the provisions of this section to

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govern the release of persons who are in quarantine or isolation when the public health emergency is terminated.

- 376 (g) The needs of persons isolated and quarantined shall be 377 addressed in a systematic and competent fashion, including, but not 378 limited to, providing adequate food, clothing, shelter, means of 379 communicating with those in and outside of isolation or quarantine, 380 medication, and competent medical care. Said needs shall include 381 ensuring that there is no interruption in medication or critical care 382 support or services for an existing medical condition, and providing timely excess to qualified healthcare providers or facilities for 383 384 treatment of an illness or injury that might arise during isolation or 385 quarantine.
- 386 (h) The premises used for isolation and quarantine shall be
  387 maintained in a safe and hygienic manner and be designed to
  388 minimize the likelihood of further transmission of infection or other
  389 harms to persons isolated and quarantined.
- 390 (i) To the extent possible, cultural and religious beliefs shall be 391 considered in addressing the needs of persons in, and establishing and 392 maintaining, isolation and quarantine premises. This shall include the ability of nonisolated or nonquarantined persons to provide 393 394 humanitarian support to persons who are in isolation or quarantine. 395 The Commissioner of Public Health shall adopt regulations, in 396 accordance with chapter 54 of the general statutes, establishing procedures for ensuring the timely provision of humanitarian support, 397 including, but not limited to, delivery of food, medicine, clothing, 398 399 bedding and other necessities, and removal of soiled clothing and 400 waste in support of each person in isolation or quarantine.
- (j) Priority shall be given to keeping persons together in either quarantine or isolation who regularly live together or where one person regularly provides essential support for another.
- 404 (1) Family members shall be allowed to stay together when they 405 have been living together in the same residence or when one family

406 <u>member regularly requires the assistance of another.</u>

- 407 (2) Custodial parents, legal guardians, or conservators of minor 408 children, wards, or conservatees who may be guarantined or isolated 409 shall be allowed to remain with their minor children, wards, or 410 conservatees in quarantine or isolation. Such custodial parents, legal guardians, or conservators shall be provided all essential information 411 412 concerning the conditions of quarantine or isolation and any health risk to themselves, and they shall be given the opportunity to have any 413 414 questions answered.
- 415 (3) Custodial parents, legal guardians, or conservators who choose
  416 to remain with their minor children, wards, or conservatees in
  417 quarantine or isolation shall sign a waiver documenting their prior
  418 informed decision and their willingness to assume full responsibility
  419 for any risks or consequences resulting from their decision.
- (k) Failure to receive a vaccination for reasons of medical, religion, or conscience in and of itself shall not be grounds for isolation or quarantine.
  - (l) No person shall be quarantined under the provisions of this section unless that person is known to have been exposed to a disease specified in the Governor's executive order declaring the state of public health emergency. No person shall be quarantined for a period longer than the incubation period of the disease for which the person has been quarantined plus five days or if released by order of a court of competent jurisdiction.
- 430 (m) Any person who desires treatment by prayer or spiritual means 431 without the use of any drugs or material remedies may be so treated 432 during such person's confinement in such place.
- 433 (n) A person confined under this section shall have the right to a
  434 hearing before the superior court and, if such person or such person's
  435 representative requests a hearing in writing, such hearing shall be held
  436 within seventy-two hours of receipt of such request, excluding

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Saturdays, Sundays and legal holidays. A request for a hearing shall 437 438 not stay the order of confinement issued by the commissioner under this section. If the order of confinement applies to persons living in a 439 440 named geographic area, the court may authorize one or more attorneys 441 to represent all the persons living in the named geographic area where 442 there is a commonality of interests of such persons. The hearing shall 443 be held to determine if (1) the person ordered confined is infected with a communicable disease or at substantial risk of having a 444 communicable disease or passing a communicable disease to other 445 446 persons, (2) the person poses a substantial threat to the public health, 447 and (3) confinement of the person is necessary and the least restrictive 448 alternative to protect and preserve the public health.

- (o) At such hearing, the commissioner shall have the burden of showing by clear and convincing evidence that the respondent is infected with any communicable disease or at substantial risk of having a communicable disease or passing such communicable disease to other persons and poses a substantial threat to the public health and that confinement of the respondent is necessary and the least restrictive alternative to protect and preserve the public health.
- 456 (p) If the court, on such hearing, finds by clear and convincing 457 evidence that the respondent is infected with a communicable disease 458 or at substantial risk of having a communicable disease and poses a substantial threat to the public health and that confinement of the 459 460 respondent is necessary and the least restrictive alternative to protect and preserve the public health, it shall order (1) the continued 461 462 confinement of the respondent under such terms and conditions 463 pursuant to subsection (i) of this section, or (2) the release of the respondent under such terms and conditions as it deems appropriate 464 465 to protect the public health.
- 466 (q) If the court, on such hearing, fails to find that the conditions
  467 required for an order for confinement have been proven, it shall order
  468 the immediate release of the respondent.

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(r) The commissioner may apply to the trial court for an order enforcing the provisions of any order issued by the commissioner pursuant to subsection (b) of this section and such other equitable relief as the court deems appropriate."